October 06, 2022

Oregon OSHA’s Adoption of Rules Addressing COVID-19 Workplace Requirements for Employer-Provided Labor Housing

Oregon OSHA adopts these permanent rules to offer workers continued protection from COVID-19, a public health emergency which has persisted into 2022. The rule represents substantive changes and reductions made to OAR 437-004-1115: COVID-19 Workplace Requirements for Employer-Provided Labor Housing. This rule removes provisions no longer appropriate to this stage of the pandemic.

These changes are in response to Governor Brown’s announcement of updated health guidance on February 28, 2022 and direction from the Oregon Health Authority. These proposed changes have been in effect as temporary amendments since April 13, 2022 and are set to expire on October 9, 2022. If these rulemaking adjustments are not made, the rule will revert to the stricter requirements in Administrative Order 15-2021 adopted on December 21, 2021.

Major changes include the removal of several sections of the rule, including (3) Ventilation, (5) Physical distancing monitor, (7) Cleaning and sanitation, and (9) Non-employer-provided transportation for labor housing. In addition, the (2) Definitions section is greatly simplified.

The amendments removed the requirement for the use of the Air Purification Method or the Capacity Reduction Method to calculate the square footage of spaces where people sleep. However, if air purifiers were provided by the operator as part of this provision, occupants must be allowed to continue to use the air purifier at no cost including the maintenance of the equipment. If occupants choose to use their own air purifier, they must be allowed to do so but they are responsible for the maintenance of it.

As was the case before these adjustments, the rule maintains language that an employee who chooses to wear a mask, face shield, or face covering, even when it is not required, must be allowed to do so.

These adjustments represent a significant removal of COVID-19 requirements, and are a major step forward towards the full repeal of the rule. As stated in the rule, Oregon OSHA will repeal the rule when it is no longer necessary to address the COVID-19 pandemic. Because it is not possible to assign a specific time for that decision, Oregon OSHA will consult with the Oregon OSHA Partnership Committee, the Oregon Health Authority, and other stakeholders as circumstances change to determine when all or parts of the rule can be appropriately repealed.

Text of changes
This is Oregon OSHA Administrative Order 6-2022, Adopted and effective October 7, 2022.

Oregon OSHA contact: Sarah Rew, Salem Central Office @ 503-378-3272, or email at sarah.c.rew@dcbs.oregon.gov.

Please visit our website osha.oregon.gov -- Click ‘Rules and laws’ in the Common resources column and view our adopted rules, or select other rule activity from this page.

Note: In compliance with the Americans with Disabilities Act (ADA), this publication is available in alternative formats by calling 503-378-3272.
Secretary of State
Certificate and Order for Filing
PERMANENT ADMINISTRATIVE RULES

I certify that the attached copies* are true, full and correct copies of the PERMANENT Rule(s) adopted on October 6, 2022 by the
Date prior to or same as filing date

Department of Consumer & Business Services/Oregon Occupational Safety & Health Division 437
Agency and Division
Greig Lowell 350 Winter Street NE, Salem OR 97301-3882 503-378-3272
Rules Coordinator Address Telephone

Date to become effective October 7, 2022 as Oregon OSHA Administrative Order 5-2022.

Rulemaking Notice was published in the July 2022 Oregon Bulletin. **
Month and Year

RULE CAPTION
Amendments to COVID-19 Workplace Requirements for Employer-Provided Labor Housing
Not more than 15 words that reasonably identifies the subject matter of the agency's intended action.

RULEMAKING ACTION

AMEND: OAR 437-004-1115

ORS 654.025(2), 654.035, 656.726(4) 654.025(3)(a)
ORS 654.001 through 654.295
Stats. Implemented

RULEMAKING SUMMARY

Due to rapidly declining COVID-19 cases and hospitalizations, Oregon OSHA is making substantive changes to OAR 437-004-1115: COVID-19 Workplace Requirements for Employer-Provided Labor Housing. This rule removes provisions no longer appropriate to this stage of the pandemic. These changes are in response to Governor Brown’s announcement of updated health guidance on February 28, 2022 and direction from the Oregon Health Authority.

These changes have been in effect as temporary amendments since April 13, 2022 and are set to expire on October 9, 2022. If these rulemaking adjustments are not made, the rule will revert to the stricter requirements in Administrative Order 15-2021 adopted on December 21, 2021.

Major changes include the removal of several sections of the rule, including (3) Ventilation, (5) Physical distancing monitor, (7) Cleaning and sanitation, and (9) Non-employer-provided transportation for labor housing. In addition, the (2) Definitions section is greatly simplified.

The amendments will remove the requirement for the use of the Air Purification Method or the Capacity Reduction Method to calculate the square footage of spaces where people sleep. However, if air purifiers were provided by the operator as part of this provision, occupants must be allowed to continue to use the air purifier at no cost including the maintenance of the equipment. If occupants choose to use their own air purifier, they must be allowed to do so but they are responsible for the maintenance of it.

As was the case before these adjustments, the rule maintains language that an employee who chooses to wear a mask, face shield, or face covering, even when it is not required, must be allowed to do so.

These adjustments represent a significant removal of COVID-19 requirements, and are a major step forward towards the full repeal of the rule. As stated in the rule, Oregon OSHA will repeal the rule when it is no longer
necessary to address the COVID-19 pandemic. Because it is not possible to assign a specific time for that decision, Oregon OSHA will consult with the Oregon OSHA Partnership Committee, the Oregon Health Authority, and other stakeholders as circumstances change to determine when all or parts of the rule can be appropriately repealed.

INDIVIDUAL RULE SUMMARY (By rule number)
Provide a brief summary of the rule (if new adoption), or a brief summary of changes made to the rule (if amending)

OAR 437-004-1115 (2)(c)-(f) – Definitions. Oregon OSHA removed for items no longer addressed by this rule (common area, high touch surface, household, and shared equipment).

OAR 437-004-1115 (3) – Ventilation. The requirements of this subparagraph have been removed from the rule.

OAR 437-004-1115 (4) - Masks, face covering and face shields. Oregon OSHA maintains the requirement to allow employees to wear a mask if they choose so; this provision was renumbered to sub paragraph (3).

OAR 437-004-1115 (5) - Physical distancing monitor. Oregon OSHA no longer requires operators to identify individuals to be responsible as a physical distancing monitor and this sub paragraph has been removed from the rule.

OAR 437-004-1115 (6) - Special housing capacity measures. Oregon OSHA removed the requirement for the use of the Air Purification Method or the Capacity Reduction Method. If air purifiers were provided by the operator as part of this provision, occupants must be allowed to continue to use them at no cost; if occupants choose to use their own air purifier, they must be allowed to do so but they are responsible for the maintenance of it. These have been renumbered to sub paragraphs (4)(a)-(b).

OAR 437-004-1115 (7) - Cleaning and sanitation. Oregon OSHA has removed this paragraph from the rule, including any COVID-19 related cleaning or sanitation requirements.

OAR 437-004-1115 (8) - COVID-19 response plan. Oregon OSHA has left these provisions in place but renumbered the subparagraph to (5).

OAR 437-004-1115 (9) - Non-employer provided transportation for labor housing. Oregon OSHA has removed this paragraph and related transportation requirements from the rule.

Please visit the rules and laws section of our website at osha.oregon.gov/rules and select adopted rules in the rulemaking column to view our adopted rules.

Renee Stapleton
10/6/2022
FILING CAPTION: Amendments to COVID-19 Workplace Requirements for Employer-Provided Labor Housing

EFFECTIVE DATE: 10/07/2022

AGENCY APPROVED DATE: 10/06/2022

CONTACT: Greig Lowell
971-352-1181
greig.k.lowell@dcbs.oregon.gov

350 Winter Street NE
Salem, OR 97301

Filed By:
Regina Robb
Rules Coordinator

AMEND: 437-004-1115

REPEAL: Temporary 437-004-1115 from OSHA 2-2022

RULE TITLE: COVID-19 Workplace Requirements for Employer-Provided Labor Housing

NOTICE FILED DATE: 06/29/2022

RULE SUMMARY: Due to rapidly declining COVID-19 cases and hospitalizations, Oregon OSHA is making substantive changes to OAR 437-004-1115: COVID-19 Workplace Requirements for Employer-Provided Labor Housing. This rule removes provisions no longer appropriate to this stage of the pandemic. These changes are in response to Governor Brown’s announcement of updated health guidance on February 28, 2022 and direction from the Oregon Health Authority.

These proposed changes have been in effect as temporary amendments since April 13, 2022 and are set to expire on October 9, 2022. If these rulemaking adjustments are not made, the rule will revert to the stricter requirements in Administrative Order 15-2021 adopted on December 21, 2021.

Major proposed changes include the removal of several sections of the rule, including (3) Ventilation, (5) Physical distancing monitor, (7) Cleaning and sanitation, and (9) Non-employer-provided transportation for labor housing. In addition, the (2) Definitions section is greatly simplified.

The proposed amendments will remove the requirement for the use of the Air Purification Method or the Capacity Reduction Method to calculate the square footage of spaces where people sleep. However, if air purifiers were provided by the operator as part of this provision, occupants must be allowed to continue to use the air purifier at no cost including the maintenance of the equipment. If occupants choose to use their own air purifier, they must be allowed to do so but they are responsible for the maintenance of it.

As was the case before these adjustments, the proposed rule maintains language that an employee who chooses to wear a mask, face shield, or face covering, even when it is not required, must be allowed to do so.
These proposed adjustments represent a significant removal of COVID-19 requirements, and are a major step forward towards the full repeal of the rule. As stated in the rule, Oregon OSHA will repeal the rule when it is no longer necessary to address the COVID-19 pandemic. Because it is not possible to assign a specific time for that decision, Oregon OSHA will consult with the Oregon OSHA Partnership Committee, the Oregon Health Authority, and other stakeholders as circumstances change to determine when all or parts of the rule can be appropriately repealed.

INDIVIDUAL RULE SUMMARY (By rule number)
Provide a brief summary of the rule (if new adoption), or a brief summary of changes made to the rule (if amending)

OAR 437-004-1115 (2)(c)-(f) – Definitions. Oregon OSHA removed for items no longer addressed by this rule (common area, high touch surface, household, and shared equipment).

OAR 437-004-1115 (3) – Ventilation. The requirements of this subparagraph have been removed from the rule.

OAR 437-004-1115 (4) - Masks, face covering and face shields. Oregon OSHA maintains the requirement to allow employees to wear a mask if they choose so; this provision was renumbered to sub paragraph (3).

OAR 437-004-1115 (5) - Physical distancing monitor. Oregon OSHA no longer requires operators to identify individuals to be responsible as a physical distancing monitor and this sub paragraph has been removed from the rule.

OAR 437-004-1115 (6) - Special housing capacity measures. Oregon OSHA removed the requirement for the use of the Air Purification Method or the Capacity Reduction Method. If air purifiers were provided by the operator as part of this provision, occupants must be allowed to continue to use them at no cost; if occupants choose to use their own air purifier, they must be allowed to do so but they are responsible for the maintenance of it. These have been renumbered to sub paragraphs (4)(a)-(b).

OAR 437-004-1115 (7) - Cleaning and sanitation. Oregon OSHA has removed this paragraph from the rule, including any COVID-19 related cleaning or sanitation requirements.

OAR 437-004-1115 (8) - COVID-19 response plan. Oregon OSHA has left these provisions in place but renumbered the subparagraph to (5).

OAR 437-004-1115 (9) - Non-employer provided transportation for labor housing. Oregon OSHA has removed this paragraph and related transportation requirements from the rule.

Please visit the rules and laws section of our website at osha.oregon.gov/rules and select adopted rules in the rulemaking column to view our adopted rules.

RULE TEXT:

Note: Oregon OSHA’s temporary rule addressing COVID-19 in employer-provided labor housing expired on October 24, 2020, 180 days after its adoption. Under the Oregon Administrative Procedures Act, a temporary rule cannot be renewed or extended beyond 180 days. Therefore, Governor Brown issued an Executive Order 20-58 extending the
requirements of employer-provided labor housing of the temporary rule. The Executive Order expired on April 30, 2021. In order to extend protections for workers against COVID-19, which remains a significant concern, Oregon OSHA adopted this rule following the normal process for permanent rulemaking. However, the purpose of this rule is to address the COVID-19 pandemic in employer-provided housing in Oregon. Oregon OSHA will repeal the rule when it is no longer necessary to address that pandemic. Because it is not possible to assign a specific time for that decision, Oregon OSHA will continue to consult with the Oregon OSHA Partnership Committee, the Oregon Health Authority, and other stakeholders as circumstances change to determine when all or parts of the rule can be appropriately repealed. Oregon OSHA and its stakeholders will consider indicators and other information such as (but not limited to) Executive Orders issued by the Governor, guidance issued by the Oregon Health Authority (OHA) and the Centers for Disease Control, infection rates (including the rate of spread of COVID-19 variants), positivity rates, and vaccination rates, as well as indicators of severity such as hospitalizations and fatalities.

In accordance with its commitment to repeal the rule when it is no longer necessary, on April 13, 2022, Oregon OSHA amended this rule to remove several sections, including ventilation requirements, physical distance monitoring, and the Air Purification or Capacity Reduction Method for calculating square footage for spaces where people sleep. The changes were in response to Governor Brown’s announcement of updated health guidance on February 28, 2022, and direction from the Oregon Health Authority. In order for these changes to take immediate effect, they were effectuated via a temporary rule. As stated above, a temporary rule cannot be renewed or extended beyond 180 days. Therefore, in order to preserve the changes made on April 13, 2022, as advised by the Oregon Health Authority, Oregon OSHA is adopting this rule following the normal process for permanent rulemaking. Failure to adopt this rule would result in the rule reverting to its form as of December 21, 2021 (Administrative Order 15-2021).

(1) Scope and application.

(a) This rule applies to all employer-provided labor housing and other employer-provided housing, whether such housing is otherwise currently covered by OAR 437-004-1120 “Agricultural Labor Housing and Related Facilities” or by 29 CFR 1910.142 and OAR 437-002-0142 “Labor Camps.” To the degree an actual conflict exists between the two rules, this rule takes precedence. To the degree that this rule does not address an issue, or no actual conflict exists, the requirements of the preexisting rule also apply. The requirements of this rule apply to all labor housing sites owned, operated, or allowed to operate on property under the jurisdiction of any state or municipal authority unless such housing is provided by someone other than the employer specifically to respond to a public health emergency. The requirements of this rule supersede those contained in section (5) of OAR 437-001-0744 (COVID-19 Requirements for All Workplaces), specifically as they relate to ventilation, facial coverings, physical distancing measures, and sanitation. All other applicable requirements of OAR 437-001-0744 remain in effect.

(b) These rules apply to any place, or area of land, where there are living areas, manufactured or prefabricated homes or dwellings, or other housing provided by a farmer, farm labor contractor, agricultural employer, or other person in connection with the recruitment of workers of an agricultural employer as defined in OAR 437-004-0001. These rules also apply to any such housing provided by an employer or other person in connection with the employment of workers in any non-agricultural business activity.

(c) These rules apply to any type of labor housing and related facilities together with the tract of land established or to be established, operated or maintained for housing workers with or without families, whether or not rent is paid or collected.

(d) Manufactured dwellings and homes must comply with specifications for construction of sleeping places, unless they comply with ORS 446.155 to 446.185 and OAR 918-500-0020(2), which have the requirements and specifications for sanitation and safety design for manufactured dwellings.

(e) These rules apply to housing given to, rented, leased to, or otherwise provided to employees for use while employed and provided or allowed either by the employer, a representative of the employer, or a housing operator.

(f) These rules, unless otherwise stated, apply to all occupants of the labor housing and facilities.

(g) These rules apply to all labor housing sites owned, operated, or allowed to operate on property under the jurisdiction
of any state or municipal authority unless such housing is provided by someone other than the employer specifically to respond to a public health emergency.

(h) Violations relating to the occupants’ personal housekeeping practices in facilities that are not common use will not result in citations to the employer.

(i) For the purposes of OAR 437-004-1120, labor contractors as defined in ORS 658.405 are employers.

(j) Charging occupants for required services. Operators must not charge for services required by these rules: OAR 437-004-1120, OAR 437-001-0744, and OAR 437-004-1115. This prohibits pay-per-use toilets, pay-per-use bathing facilities, payment for use of air purifiers, or any other method of paying for individual service requirements.

(k) This rule does not apply to:

(A) Hotels or motels that provide similar housing commercially to the public on the same terms as they do to workers. This includes hotels or motels that have been temporarily closed due to the current COVID-19 public health emergency, but that restore their operations on a limited basis to allow employers to house workers in the facility, provided that the following conditions are met.

(i) The hotel or motel facility must be licensed and meet the other requirements in OAR 333, Division 29, Travelers' Accommodation.

(ii) The rooms provided must maintain the configuration typically offered to travelers (while this does not preclude changing the arrangement of beds, it does preclude the addition of bunk beds or other measures to increase the occupancy of the room).

(iii) Room assignment must ensure privacy and separation for families and to unrelated occupants of different genders.

(iv) The occupied rooms must continue to receive regular services for cleaning and for the laundry of linens used by guests.

(v) The rooms must not be modified to include kitchen facilities not already part of the room as previously available to guests.

Note: Because such facilities are exempt from this rule, the presence of a preexisting kitchenette or other food preparation facility does not trigger the square footage requirements of the rule.

(B) Accommodations subject to licensing such as manufactured dwelling parks, organizational camps, travelers’ accommodations or recreation vehicle parks and open to the general public on the same terms.

(C) Manufactured homes or dwellings being moved regularly from place to place, because of the work, when at parks or camps meant for parking mobile vehicles and open to the general public on the same terms.

(2) Definitions.

(a) Air purifier – means a HEPA-filter equipped device that is designed for and capable of removing aerosols (including airborne droplets and solid particles) from the air through physical or chemical means and that is capable of improving the indoor air quality in areas where such purifiers are properly operated.

(b) High-efficiency particulate air (HEPA) filter – means a filter that is at least 99.97 percent efficient in removing monodisperse particles of 0.3 micrometers (µm) in diameter.

(3) Masks, face Coverings, and face shields. Oregon OSHA no longer requires employers to ensure that individuals in the labor housing wear a mask, face covering, or face shield as source control.

(a) If an employee chooses to wear a mask, face shield, or face covering even when not required, the employer must allow them to do so.

(b) When an employee chooses to wear a filtering facepiece respirator to protect against COVID-19, the employer must allow that use and follow the “voluntary use” provisions of the Respiratory Protection Standard (OAR 437-004-1041 or 29 CFR 1910.134).

(4) Special housing capacity measures. Operators and owners of employer-provided housing must comply with the provisions of (4)(a) and (4)(b). Oregon OSHA no longer requires the air purification method or the reduced capacity method to be followed in employer provided housing. The occupancy requirements revert to the provisions in OAR
437-004-1120 (15) for sleeping rooms or rooms where occupants cook, live, and sleep.

(a) For air purifiers provided by the owner or operator, allow occupants to continue to use them and maintain the equipment at no cost.
(b) For air purifiers provided by the occupant, allow occupants to use them at no cost.

(5) COVID-19 response plan.

(a) In order to identify individuals known or suspected to be infected with COVID-19, all housing providers covered by this rule must take the following steps:

(A) Suspect COVID-19 cases should be encouraged to seek advice by telephone or similar mobile devices from a healthcare provider to determine whether further in-person medical evaluation is needed;
(B) Suspect COVID-19 cases must be isolated with sleeping, eating, and bathroom accommodations that are separate from non-isolating occupants. COVID-19 infected individuals must be isolated from others, have adequate hygiene facilities, and be taken care of by only one person in the household. If such isolation is not possible, the employer must follow the Oregon Health Authority recommendations for Isolation and Quarantine Guidance; and
(C) If able, occupants known or suspected to be infected with COVID-19 must clean and disinfect their own sleeping, eating, or bathroom accommodations after each use.

(b) Confirmed COVID-19 infected persons must be isolated and only housed with other confirmed cases. Isolated persons must have separate bathroom, cooking and eating facilities separate from people who have not been diagnosed with COVID-19. Sick people should be isolated from others, have adequate hygiene facilities, and be taken care of by only one person in the household. If such isolation is not possible, follow guidance provided by the Oregon Health Authority or the local public health authority to make appropriate arrangements.

(A) If able, occupants confirmed to have COVID-19 must clean and disinfect their own sleeping, eating, or bathroom accommodations after each use.
(B) The operator must ensure that food and water is provided and monitor the safety of occupants in isolation at the operator’s facility or ensure that these services are provided if isolated at another facility.
(c) Occupants who are not suspected or confirmed to have COVID-19 should not use any bed, bathroom, or common area previously used by an individual suspected or confirmed to have COVID-19 until it is thoroughly cleaned following the Oregon Health Authority or local health authority’s guidance provided to the operator for cleaning and sanitation after a suspected or confirmed case.
(d) Instruct occupants that if they are sick or have COVID-19 symptoms, they must alert their housing operator as soon as possible.

STATUTORY/OTHER AUTHORITY: ORS 654.025(2), 654.035, 656.726(4)

STATUTES/OTHER IMPLEMENTED: 654.001 through 654.295